ANNUAL REPORT
OF
THE GREEK BILATERAL AND MULTILATERAL OFFICIAL DEVELOPMENT CO-OPERATION AND ASSISTANCE
YEAR 2006

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HELLENIC REPUBLIC
MINISTRY OF FOREIGN AFFAIRS
HELLENIC INTERNATIONAL DEVELOPMENT CO-OPERATION DEPARTMENT
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ANNUAL REPORT
OF
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OFFICIAL DEVELOPMENT CO-OPERATION
AND ASSISTANCE
YEAR 2006

Submitted to

the
Inter-Ministerial Committee
for the Co-ordination of International Economic Relations
(E.O.S.D.O.S)

the
Committee for Foreign Affairs and Defence
of the Greek Parliament

the
Development Assistance Committee - DAC
of the Organization for Economic Co-operation and Development
(O.E.C.D)
Paris - France
It's been ten years since the first Greek development assistance and cooperation project was launched. Over these years, Greece has developed the necessary know-how and acquired the experience that will make it more effective in its future endeavors in this field of international relations. Most importantly, the Greek citizens, saw with satisfaction the recognition of their spirit of solidarity, as the acknowledgement of their generous response for the relief of the tsunami victims in Southeast Asia exemplifies. Similar sentiments and emotions were felt during the recent crisis in Lebanon, as Greece was the first country to send humanitarian assistance and one of the first to assist in the civilians' evacuation operation.

Development assistance and cooperation are not merely a moral obligation of the richer towards the poorer. Nor is it just an obligation to keep up with the Greek humanitarian tradition. It is realism, above all; realism stemming from our belief that only with collective action we can address the numerous blights that plague our societies. Poverty and underdevelopment, unequal access to goods such as health and education, organized crime, human trafficking, illegal immigration, environmental degradation and climate change are problems that transcend national borders; problems that affect all countries.

Today, more than ever, development assistance and cooperation constitute the fundamental tools in addressing one of the greatest challenges of our times on global level: to secure high leveled, sustainable development for all, without burdening the environment. Richer countries have already established high living standards. They have secured unimpeded access to goods. Both are still in demand for many developing countries. Nevertheless, global warming and its greenhouse effect require a new approach to achieving development. It begs for
collective action, particularly from the developed countries which are primarily responsible for the birth of the global warming phenomenon.

Within this context, the Greek development assistance and cooperation faces the challenge to move a step forward. Our purpose is twofold: First, to become more systematic, by turning our strategic focus on concrete and long termed objectives. Second, to become more innovative in order to contribute in the most substantial and decisive way in addressing the problem through international negotiation.

In this framework and in cooperation with international and regional organizations, we are for example elaborating, the funding of adaptation to climate change projects in Africa and in Small Island Development States.

Dora BAKOYIANI
Having undertaken only very recently the post of Deputy Minister of Foreign Affairs competent for International Economic Relations and Development Co-operation I observed the remarkable steps that Greece has achieved at the sector of development aid provision.

Greece flies the flag of unselfish compassion in order to provide its assistance to those in need according to its capabilities, proving that the values of Greek culture stand alive solidly through time and are providing to this date their positive contribution.

Despite the fact that development aid provision is somewhat new ground for Greece, HELLENIC AID achieved to give it the appropriate impetus. HELLENIC AID functions conscientiously, responds swiftly and in an organised manner to its duties and is improving itself year after year, having gained as a consequence international recognition.

The work achieved is both multidimensional and remarkable. It is Greece’s will to move boldly forward, in order to comprehensively contribute to the process of achieving the Millenium Development Goals and to the enhancement of aid effectiveness. I am glad to head this effort that Greece has undertaken and I wish to thank both, the Greek public for being favourable during the years to the provision of development assistance to developing countries from national funds, as well as to the personnel of HELLENIC AID for their tireless efforts to meet their challenging quest.

Petros DOUKAS
FOREWORD
by the
Secretary General
for International Economic Relations and
Development Co-operation

The programs for International Development Co-operation and Assistance are fundamentally driven by the moral obligation of the developed countries to bridge the gap between them and the developing countries. Greece, responding to this obligation, but also complying with its commitments as a Member State of the European Union, is actively participating in this effort, mainly through the Hellenic Aid Agency of the Ministry of Foreign Affairs.

Building on our international partnerships in the development aid sector and the experience of Greek and International Non Governmental Organizations (NGOs), but also with the help of State Agencies, involved in providing development cooperation, we are, today, in a position to promote, even more actively, our development projects. The amount we are to dedicate, in the following years, to relevant activities, based on the country’s commitments, will rise significantly. However, the aforementioned commitments also contain our obligation to enhance the range and effectiveness of the aid offered.

In order to obtain this goal, in 2006 we undertook a reformative initiative, aiming at the adoption of stricter, while more flexible regulations for the management and monitoring of the aid provided, as well as at the expansion of the sources which provide the resources to be distributed.

In the same direction, we supported, through the call for proposals of 2007, the co-funding of projects, by international agencies and corporate programs of social responsibility. With the mobilization of greater funds within the development cooperation framework, we can implement more projects in the priority countries, ensuring at the same time a greater degree of efficiency in their planning and monitoring, but, mainly, we can facilitate the creation of solid “islands” of friendship and cooperation between Greece and its partners, thus achieving the goals of our development policy.
Moreover, we establish the modernization of our development policy, by introducing new fields of intervention, which are to be found, in any case, at the top of the international development cooperation – and overall political – agenda. The first of these new fields concerns the channeling of development funds to tackling the consequences of climate change in the developing world, which is to suffer the direct impact of global warming. The western communities have a moral and historic obligation concerning this phenomenon, given that if we were to compare the contribution of the less developed countries to the production of greenhouse emissions to the toll they are called to pay because of climate change, the results would undoubtedly be disproportional.

The second field of intervention, within the framework of policy cohesion, concerns the active involvement of immigrants living in our country, on projects concerning their countries of origin. We intend in this way, to create through them “bridges” connecting the countries of origin and destination.

The third field concerns the provision of development aid for the growth of commerce in developing countries (aid for trade). In this way, we construct the foundations for the substantial and viable development of recipient countries, with obvious beneficial consequences for these countries as well as for the international economic relations.

Our effort to widen and deepen our development cooperation work, while at the same time improving our practices, is constant and dynamic, as is the field of development cooperation itself, a field which needs to respond to ever changing situations and challenges. At the same time, it is an effort based on the maturation of our own infrastructure, as our country gradually gains the experience required, in order to continue on its path, with even greater persistence, in the years to come.

Theodoros SKYLAKAKIS
Being recently appointed as the Director-General of HELLENIC AID, I am pleased to present this activity report for Greece, and in particular the activities implemented by HELLENIC AID, within the development co-operation sector, for the year 2006.

HELLENIC AID – Hellenic International Development Co-operation Department (YDAS) of the Ministry of Foreign Affairs is the national coordinator of the International Development Co-operation and Assistance Policy and constitutes one of the three main pillars of our foreign policy, which develops strong relationships among communities, thus contributing to the understanding among different cultures.

As the years went by and valuable experience was acquired, HELLENIC AID gradually coordinated its steps with International Organizations, the Development Assistance Committee (DAC) of the Organization for Economic Co-operation and Development (OECD), Europe AID, the World Food Program (WFP) and, in certain cases, with the Authorities of other donor countries, in order to better organize its presence and to contribute, with its powers, to the global effort for sustainable poverty reduction.

The total amount of bilateral and multilateral official development assistance (ODA) that was granted by Greece to developing partner-countries, reached 423.99 MUSD or 337.79 MEURO, that is 0.17% of the Gross National Income (GNI) of our Country for the year 2006. Of this amount, some 189.21 MUSD or 150.74 MEURO were provided in the form of bilateral ODA (44.63% of total assistance), whereas 234.78 MUSD or 187.04 MEURO were provided in the form of multilateral ODA (55.37% of total assistance).

This year, our Country’s contribution, both in the sector of emergency humanitarian aid for the relief of distressed people and in the sector of assistance for restructuring – rehabilitation and development, was multidimensional. I mention indicatively some of the most important activities:

- in the Middle East
  Contribution for relief provision to the population stricken by the crisis in Lebanon, freeing of thousands of people from the battlefield thanks to the Hellenic Navy, but also the first presence in the field, through the provision of humanitarian aid and support to people stricken by war and conflict.
- in the Balkans
  Dynamic implementation of the ESOAB (Greek Plan for the Economic Reconstruction of the Balkans), through new legislative measures that extend its implementation time period to the year 2011, in order to achieve more effective and proper credit absorption and substantial utilization of the available resources.
in Asia
Continuation of implementation of the program for the tsunami stricken countries, especially by means of participation in the reconstruction of Sri Lanka. Within this framework, more than fifteen schools and health centers are being built, fishing harbors are being repaired, fishing boats are being build and know-how for sustainable development is transferred, as regards alternative power sources. An important element is the fact that HELLENIC AID established a special Development Field Office in Colombo, which will be a pilot model, the success of which will mean the establishment of more offices in other geographical priority regions as well.

in Africa
Extension of activities in African countries and in particular in a larger number of countries in Sub-Saharan Africa, where the largest percentage of people with an income of less than one dollar per day lives. The most intensive engagement in the region is in the form of, on the one hand, systematic humanitarian aid provision and on the other hand, establishment of infrastructures in the sectors of education and health.

Moreover, activities were carried out that positively contributed to the process of achieving the Millennium Development Goals, regarding universal primary education and gender equality, improvement of healthcare provision, raising of family income, especially that of women, reduction of unemployment among the young, confronting HIV/AIDS, environmental protection and the promotion of development awareness among the public.

One should also mention the coordinated efforts made by HELLENIC AID for combating illegal human trafficking, and especially that of women and children, thereby achieving to upgrade Greece in an even better category. The effort continues, for the achievement of even better results, in co-operation with other competent Ministries and International Organizations.

During 2006, HELLENIC AID continued its co-operation with Non Governmental Organizations (NGOs), whereas it attaches particular importance to co-operation and provision of information received by the Greek Diplomatic Authorities for the purpose of development programs, always with the consent of the recipient country.

There is no doubt that improving effectiveness of granted aid is the means for accomplishing the Millennium Development Goals. It is in this spirit that HELLENIC AID is active, trying to integrate the Principles of the ‘Paris Declaration on Aid Effectiveness’. The entire process is a challenge for all donors and recipients and of course for Greece as well, which will pursue its efforts towards this direction. Goals:
- provision of assistance to recipient countries, in order for them to undertake a leading role in their development policy and in the co-ordination of the development activities,
- provision of development assistance according to national development strategies, institutions and procedures of recipient countries,
- effective harmonization with other donors, in order to reduce bureaucracy, especially in recipient countries with weak administrative mechanisms (e.g. establishment of common regulations in recipient countries, for planning, financing and implementing development programs),
- in co-operation with recipient countries, effective management of resources and improvement of decision-making for achieving best results,
- assumption, jointly with recipient countries, of the responsibility for the achievement of tangible results, from the granted development assistance.

I am pleased for being appointed Director-General, since the temporal concurrence coincides with a turning point period and an era of changes for Greek development co-operation, which in 2007, already counts ten years of positive contribution. It is my intention to contribute in
further building the institution of development co-operation granted by Greece, on the solid basis of the up-to-date achieved progress and having as principle the values of freedom, democracy, justice and respect of human rights. The ultimate goal is the enhancement of our Country’s role among international donors and its more substantial and effective contribution to people in need.

Alexandros MITROGOGOS
General Counsellor for Economic and Commercial Affairs
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The Annual Report of the Greek Bilateral and Multilateral Official Development Co-operation and Assistance for the year 2006, was edited by YDAS-3 Directorate for “Geographical Policy and Strategic Planning”, of the “Hellenic International Development Co-operation Department” (YDAS - HELLENIC AID) of the Ministry of Foreign Affairs.

Warmest thanks are expressed to:
- a series of colleagues who serve at the five Directorates of HELLENIC AID and each one contributed according to his/hers competence (see ANNEX [II] & [IV]),
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- the staff of B1, B6, D1, D4, E1 Directorates of the Ministry of Foreign Affairs,
- the staff of the Permanent Greek Delegation to the OECD,
- the staff of various Agencies implementing development assistance programs, such as, Ministries, Legal Bodies, Universities, and Non Governmental Organisations for their unreserved and constructive co-operation.

Furthermore, special acknowledgements are due to:
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  - General Counsellor for Economic and Commercial Affairs B’, Alexandros Mitroglou (2007)
- the Alternate General Director Ms. Eleni Zorbala, Minister Plenipotentiary B’

and to the Directors of
- YDAS-1 Directorate Ms. Nike-Ekaterini Koutrakou
  Embassy Counsellor A’ and
- YDAS-3 Directorate Mr. Stamatis Milingos,
  Minister Counsellor A’,

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- YDAS-2 Directorate Mr. Prodromos Markoulakis,
  Embassy Counsellor A’,
- YDAS-4 Directorate Ms. Maria-Louiza Loukopoulou,
  Minister Counsellor A’ and
- YDAS-6 Directorate Ms. Konstantina Kamitsi,
  Embassy Counsellor B’,

for their valuable contribution during the drawing up this Report, in order for the final outcome to be as complete as possible and echo the points and views of all parties involved.

The publication of the Report is a common task of all Agencies involved in the provision of development assistance to developing partners.
## Glossary of Acronyms

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<td>ADB</td>
<td>Asian Development Bank</td>
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<tr>
<td>AEN</td>
<td>Merchant Marine Academy</td>
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<td>AfDF</td>
<td>African Development Fund</td>
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<td>African Union</td>
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<td>BDG</td>
<td>Bilateral Development Group</td>
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<td>Black Sea Economic Co-operation</td>
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<td>Black Sea Trade and Development Bank</td>
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<td>CERF</td>
<td>Central Emergency Response Fund</td>
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<td>Ceylon Fisheries Harbour Co-operation</td>
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<td>CIHEAM</td>
<td>International Centre for Advanced Mediterranean Agronomic Studies</td>
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<td>DAC</td>
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<td>Development Partners Group</td>
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<td>EC</td>
<td>European Commission – Budget: Development</td>
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<td>European Community Humanitarian Office</td>
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<td>EDF</td>
<td>European Development Fund</td>
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<td>European Neighbourhood and Partnership Instrument</td>
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<td>Hellenic Organisation for Small and Medium Industries and Handicraft</td>
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<td>EPPO</td>
<td>European and Mediterranean Plant Protection Organization</td>
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<td>ERT*</td>
<td>Hellenic Radio Television</td>
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<td>Greek Plan for the Economic Reconstruction of the Balkans</td>
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<td>International Development Association</td>
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<td>International Labour Organisation</td>
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IOM  International Organization for Migration
IPPF  International Planned Parenthood Federation
ISAF  International Security Assistance Force
ISTA  International Seed Testing Association
ITTO  International Tropical Timber Organization
ITU  International Telecommunications Union
IUCN  International Union for Conservation of Nature and Natural Resources
KAIA  Kabul International Airport
KETHI*  Research Centre for Gender Equality Issues
KGE*  Central Consultative Committee
KEK*  Vocational Training Centre
KYA*  Common Ministerial Decree
KYSEA*  Government Council for Foreign Affairs and Defence
LLDCs  Least Less Developed Countries
MDGs  Millennium Development Goals
MEURO  Millions of EUROs
MDRI  Multilateral Debt Relief Initiative
MEDA  Euro-Mediterranean Partnership
MED EUWI  Mediterranean Component of the EU Water Initiative
MS  Member State
MOU  Memorandum of Understanding
MUSD  Millions of United States Dollars
NGO  Non Governmental Organisation
NP  Legal Body
OAED*  Manpower Employment Organisation
OAS  Organisation of American States
OCHA  Office for Coordination of Humanitarian Affairs in UN
ODA  Official Development Assistance
OECD  Organization for Economic Co-operation and Development
OOF  Other Official Flows
OSCE  Organization for Security and Co-operation in Europe
PDE*  Public Investments Program
PPASBE*  Five Year Program of Development Co-operation and Assistance of Greece
PRSPs  Poverty Reduction Strategy Papers
RADA  Rehabilitation and Development Agency
SALW  Small and Light Weapons
SDRs  Special Drawing Rights
TME  Small Projects Fund
UN  United Nations
UNAIDS  United Nations Program on HIV/AIDS
UNDP  United Nations Development Program
UNEP  United Nations Environment Program
UNESCO  United Nations Educational, Scientific and Cultural Organization
UNFCCC  United Nations Framework Convention on Climate Change
UNFPA  United Nations Population Fund
UNHCR  United Nations Office of the High Commissioner for Refugees
UNICEF  United Nations Children’s Fund
UNIDO  United Nations Industrial Development Organization
Exchange Rates

Year 1996: 1 US Dollar = 240,712 Greek Drachmas (GRD)
Year 1997: 1 US Dollar = 273,058 GRD
Year 1998: 1 US Dollar = 295,529 GRD
Year 1999: 1 US Dollar = 305,692 GRD
Year 2000: 1 US Dollar = 365,454 GRD
Year 2001: 1 US Dollar = 380,492 GRD
Year 2002: 1 US Dollar = 1,061 EURO
Year 2003: 1 US Dollar = 0,8851 EURO
Year 2004: 1 US Dollar = 0,8049 EURO
Year 2005: 1 US Dollar = 0,8046 EURO
Year 2006: 1 US Dollar = 0,7967 EURO

Note: Small discrepancies in totals are due to rounding.
Purpose of the Report
The purpose of the "Annual Report of the Greek Bilateral and Multilateral Official Development Co-operation and Assistance for the year 2006" is to provide detailed public information to the interested parties and reach useful conclusions, regarding the implementation process during the fifth year of the second medium term “Five-Year Program of Development Co-operation and Assistance of Greece” (2002-2006).

In this respect, the Report covers the following purposes:

- Firstly, to present detailed information to the Greek public on the Development Co-operation and Assistance Program, in order for taxpayers to be aware of the way the Government is administering public funds in this sector and perceive the framework of granting development assistance, thus gaining a realistic notion in respect of the benefits expected for Greece, from the enhancement of its international role.

- Secondly, to provide thorough information and statistical data, in the form of review of proceedings, to the Committee for Foreign Affairs and Defence of the Greek Parliament, as regards a key sector, such as the provision of development assistance to developing countries.

- Thirdly, to enhance public awareness as regards the achievement of the "Millennium Development Goals", the promotion of the role of Greece and the encouragement of civil society to be active, in conjunction with HELLENIC AID of the Ministry of Foreign Affairs, in developing countries, in order to achieve sustainable poverty reduction.

- Finally, to update the OECD/DAC, the international co-ordinating Agency for aid, as regards Greek activities during 2006.

Submission of the Report

Structure of the Report
The Report presents the activities and achievements of efforts undertaken by Greek Ministries, Agencies, Legal bodies, Universities and Non Governmental Organisations (NGOs), during the period from January 2006 to December 2006, within the framework of the Greek policy of development assistance provision to developing countries and countries with economies in transition.

The Report is structured in seven parts.

The First Part covers the strategic framework of Greek co-operation with the developing world.
The basic development co-operation program of Greece, as this was implemented in 2006, is examined in four chapters of the **Second Part of the Report**. Special emphasis is given to the bilateral development assistance program, by presenting the most important activities of emergency humanitarian and food aid, of development assistance and of development education. Information is also provided on the composition of development aid as regards its allocation by geographical region, sector and type. Furthermore, the multilateral development assistance program is presented.

Three chapters in the **Third Part** cover three priorities of the Greek development co-operation policy, namely, implementation of the Greek Plan for the Economic Reconstruction of the Balkans (ESOAB), participation of Greece in the reconstruction program of Sri Lanka after the 2004 disastrous tsunami, as well as Greek activities as regards immigration policy and combating illegal human trafficking.

The **Fourth Part** presents in two chapters the procedure and the results of the second Peer Review of Greek development assistance policy and programs that was conducted by the DAC/OECD from June to November 2006.

Data is provided in **Part Five** of the bilateral and multilateral official development assistance that was granted by Greece to developing partners. Moreover, information is provided on the international commitments of Greece as regards aid disbursements, Greek targets and future prospects. Reference is also made to the Special Account of Article 18 paragraph 6 of Law 2731/1999.

A number of photographs presenting some of the most characteristic development assistance programs implemented in 2006 are displayed in **Part Six**.

Finally, three chapters in **Part Seven** present in the form of Tables, Graphs and Annexes a synopsis of the years 1997-2006.